



Planning and Zoning Commission

**DATE:** November 21, 2023

**REZONING CASE #:** Z(CD)-21-23

ACCELA: CN-RZC-2023-00016

**DESCRIPTION:** Zoning Map Amendment

Unzoned (formerly Cabarrus County GI (General Industrial) to

I-2-CD (Heavy Industrial Conditional District)

APPLICANT/OWNER: Michael Newman, MDV Engineering, on behalf of Rick

Alexander, Ready Mix of the Carolinas, LLC

**LOCATION:** 2976 Zion Church Rd

PIN#: 5529-85-3566

**AREA:** +/- 11.13 Acres

**ZONING:** Unzoned – formerly Cabarrus County GI (General Industrial)

**PREPARED BY:** Kim Wallis, AICP, Senior Planner

**Note:** Because this rezoning request is pertaining to a recently annexed property, a City zoning classification must be adopted.

# **BACKGROUND**

The subject property consists of one (1) parcel comprising +/- 11.13 acres on Zion Church Rd. near the intersection with Litaker Ln, approximately one-half mile south of the intersection with Warren C. Coleman Blvd S and one-half mile north of the intersection with Hwy 49. The property currently is vacant/undeveloped. The subject property was located in Cabarrus County and was annexed into the City of Concord on October 12, 2023.

To the north of the property the zoning is I-2 (General Industrial) and Cabarrus County GI (General Industrial) and the properties are industrial and vacant. Properties to the east, across Zion Church Road, are zoned County MDR (Medium Density Residential) and I-2 (General Industrial District) and are a few single family residential and manufacturing/industrial (as part of an Industrial Park). The properties to the south are zoned County OI (Office/Institutional) and RC-CD (Residential Compact Conditional District) and are industrial and single family residential. The properties to the west and north-west are I-2 (General Industrial District) and are industrial. To the southwest there are properties zoned RC and RC-CD (Residential Compact, Residential Compact-Conditional District) that are single family residential.

# **HISTORY**

In 2000, the County parcel was zoned High Density Residential and rezoned to GI (General Industrial) at some later point prior to annexation. This parcel may have been farmland or pasture at one time before it became a mostly wooded parcel. The property to the north, (Industrial Ct, Commerce Dr and Armentrout Dr area) was annexed in 2007. The property to the South, Amhurst Subdivision, was annexed in 2020.

## **SUMMARY OF REQUEST**

The applicant is requesting to rezone the subject property from unzoned (formerly Cabarrus County GI (General Industrial)) to I-2-CD (Heavy Industrial - Conditional District) to construct a concrete ready-mix plant with a 6,300 sq. ft. shop building. In addition to the proposed building, outdoor storage of sand and aggregate material will also be included.

The Heavy Industrial District is established to provide for areas of heavy and concentrated fabrication, manufacturing and industrial uses which are suitable based upon adjacent land uses, access to transportation and the availability of public services and facilities. It is the intent of this district to provide an environment for industries that is unencumbered by nearby residential or commercial development. 1-2 Districts should be located in areas where conflicts with other uses can be minimized to promote orderly transitions and buffers between uses. The I-2 District is established in order to provide sites for activities which involve major transportation terminals, and manufacturing facilities that have a greater impact on the surrounding area than industries found in the I-1 District. I-2 Districts should not be located adjacent to any property that is zoned for residential use, including mixed-use developments with an adjacent residential designation. I-2 District should be restricted so as to have direct access to or within proximity to a major or minor thoroughfare. This shall not apply where an existing building or structure used as permitted within the I-2 District has been established prior to the adoption of this Ordinance on a parcel subject to an application for rezoning.

The conditional zoning process allows particular uses to be established on case-by-case basis on a specific property. A petition for conditional zoning must include a site plan, drawn to scale, with supporting information and text that specifies the actual use or uses intended for the property and any proposed conditions that will govern development and use of the property. If a petition for conditional district zoning is approved, the conditions of approval shall become binding upon the property. Only those uses and structures indicated in the approved petition and site plan may be developed on the site.

In accordance with the Concord Development Ordinance (CDO), all reviewing departments of the DRC (Development Review Committee) have reviewed and approved the proposed site plan.

<b>Existing Zo</b>	oning an	d Land Uses (Subject	Parcel)		
Current Zoning of Subject	Zoni	ng Within 500 Feet	Land Uses(s) of Subject Property	Land 1	Uses within 500 Feet
Property					
County	North	I-2 (General	Vacant/Undeveloped	Nouth	Industrial
GI	North	Industrial)	vacanii Ondeveloped	North	maustriai

(General		Cabarrus County			
Industrial)		GI (General			
		Industrial)			
		County OI			
		(Office/Institutional)			
		RC-CD			
		(Residential			Industrial,
	South	Compact	Sou	ıth	Single Family
		Conditional			Residential
		District)			
		I-1 (Light			
		Industrial)			
		Cabarrus County	Eas	st	Industrial
		MDR (Medium			Industrial, manufacturing,
	East	Density Residential)			Single Family
		I-2 (General			Residential
		Industrial)			Residential
		I-2 (General			
		Industrial)			
		RC-CD			Industrial,
	West	(Residential	Wes	est	Single Family
		Compact			Residential
		Conditional			
		District)			

### COMPLIANCE WITH 2030 LAND USE PLAN

The 2030 Land Use Plan (LUP) designates the subject property as "Industrial-Employment (IE)." I-2 (General Industrial) *is listed* as a corresponding zoning district to the "Industrial-Employment" land use category, and therefore is consistent with the land use plan.

The corresponding zoning districts for the "Industrial-Employment" land use categories are B-1 (Neighborhood Commercial); O-I (Office and Institutional); C-2 (General Commercial); PID (Public Interest District); MX-IB (Mixed-Use Industrial/Business Center); I-1 (Light Industrial); and I-2 (General Industrial).

# From the 2030 Land Use Plan - "Industrial/Employment" (EI)

The intent of the Industrial/Employment (IE) Future Land Use category is to identify those areas that have either already developed as industrial or are suited for additional industrial development due to the presence of infrastructure and access to transportation routes, such as major highways and railroads. These industrial areas should be preserved for employment uses to generate jobs for the community.

Industrial uses have already developed in several areas throughout the community, most of which are light industrial in function and impact. The 2030 Plan identifies the need to protect industrial lands, and to encourage additional growth in industrial/employment uses in designated areas, particularly around Concord Regional Airport, and along 1-85 between Pitts

School Road and Rocky River. Additionally, some light industrial/employment uses are encouraged to locate in Mixed-Use Districts, depending upon their intensity, as identified earlier in this section.

# Policy Guidance:

Objective 1.4: Protect existing and future industrial sites from encroachment of development that would limit their intended uses.

• Adjacent development: Ensure that adjacent development and street networks are designed to safely and compatibly accommodate planned industrial uses and resulting traffic.

Objective 4.2: Ensure that industrial and commercial developments are designed to limit encroachment of incompatible traffic, noise, odors and lighting into nearby residential areas.

• Buffers: Buffers should be used to screen uses and activities that may detract from the enjoyment of adjacent land uses. Where large buffers are not necessary, the landscape design should soften land use transitions.

*Objective 8.1: Create jobs.* 

*Objective 8.2: Increases and diversify the tax base.* 

- Increase the number of jobs and diversity of employment opportunities in sustainable and recession-proof sectors with wages that equal or exceed the County's average.
- *Grow existing business and industry.*

### SUGGESTED STATEMENT OF CONSISTENCY

- The subject property is approximately +/- 11.13 acres and currently unzoned (previously Cabarrus County zoning GI (General Industrial)).
- The subject property, prior to annexation, was zoned Cabarrus County High Density Residential in 2000 and rezoned to Cabarrus County GI (General Industrial) at some later point.
- The proposed zoning is consistent with the 2030 Land Use Plan (LUP) as I-2-CD (Heavy Industrial Conditional District) is a corresponding zoning classification to the Industrial/Employment Future Land Use Category and meets the policy guidance to promote new industry and increase the number of jobs.
- The zoning amendment is reasonable and in the public interest as it is complementary to the use, design and density with the adjacent residential land uses.

OR

• The zoning amendment is not reasonable and in the public interest as the design is not compatible with the surrounding residential area.

# **SUGGESTED CONDITIONS**

If approval is desired, staff recommends the following conditions:

- 1. Compliance with "Ready-Mix Concrete Facility Conditional Rezoning Site Plan," sheet number RZ-1, dated 11/02/2023.
- 2. Outdoor Storage Requirements shall be adhered to as noted in Article 8.3.6.B of the Concord Development Ordinance (CDO).
- 3. Technical site plan review and approval is required including all approvals from outside local, state and federal agencies.
- 4. Future modifications/additions to the approved site plan may require further approval from the Planning and Zoning Commission.

# PROCEDURAL CONSIDERATIONS

This particular case is a rezoning, which under the CDO, is legislative in nature. Legislative hearings do not require the swearing or affirming of witnesses prior to testimony at the public hearing.



# APPLICATIONS NOT COMPLETED BY THE PUBLISHED APPLICATION DEADLINE WILL NOT BE CONSIDERED.

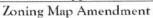
Required Attachments / Submittals:

<b>√</b> 1		Typed metes and bounds description of the property (or portion of property) in a Word document format.
<b>√</b> 2	2.	Cabarrus County Land Records printout of names and addresses of all immediately adjacent landowners, including any directly across the street.
3	š.	FOR CONDITIONAL DISTRICT APPLICATIONS ONLY, a plan drawn to scale (conditional district plan), and elevations if applicable submitted digitally.
<b>√</b> 4	Į.	If applicable, proof of a neighborhood meeting (signature page) or receipt from certified letters mailed to adjoining property owners if project increases density or intensity (See Section 3.2.3). Staff will provide further information on this requirement during the required pre-application meeting.
5	5.	Money Received by Date:  Check # Amount: \$ 800.00 (Conditional) or \$600 (Conventional)  Cash:



(Please type or print)

Applicant Name, Address, Telephone Number and email a	ddress: <b>READY MIX OF THE CAROLINAS, LLC</b>
P.O. BOX 325, LOCUST, NC 28097	
PH: 704-888-2224 EMAIL:RICK.ALEXANDER@RMXCAROL	INAS.COM
Owner Name, Address, Telephone Number: READY MIX (	OF THE CAROLINAS, LLC
P.O. BOX 325, LOCUST, NC 28097	
PH: 704-888-2224 EMAIL:RICK_ALEXANDER@RMXCARO	LINAS.COM
Project Location/Address: 2976 ZION CHURCH RD, CON	ICORD, NC 28025
P.I.N.: <b>5529853566.0000</b>	
Area of Subject Property (acres or square feet): 11.13 AC	RES
Lot Width: <u>±270</u> Lot Depth: <u>±1800</u>	
Current Zoning Classification: GI, GENERAL INDUSTRIA	AL (Cabarrus County)
Proposed Zoning Classification: I-2-CD, GENERAL INDU	JSTRIAL CONDITIONAL
Existing Land Use: VACANT UNDEVELOPED	_
Future Land Use Designation: INDUSTRIAL EMPLOYME	ENT
Surrounding Land Use: North <b>GENERAL INDUSTRIAL</b>	South Undeveloped
East <b>RESIDENTIAL</b>	West <b>GENERAL INDUSTRIAL</b>
Reason for request: TO CONSTRUCT A CONCRETE RE	ADY MIX PLANT WITH A
6,300 SF SHOP BUILDING	
Has a pre-application meeting been held with a staff mem	ber? YES, with Autumn James 8-23-23
Staff member signature:	Date:

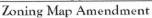




# THIS PAGE APPLICABLE TO CONDITIONAL DISTRICT REQUESTS ONLY

(Please type or print)

List the Condition(s) you are offering a	as part of this project. Be specific with each description.
(You may attach other sheets of paper	as needed to supplement the information):
THE APPLICANT VOLUNTARILY LIM	MITS DEVELOPMENT OF THE PROPERTY TO THE
CONDITIONS LISTED AND IMPROV	EMENTS SHOWN ON THE SITE PLAN AND
REQUIRED BY THE CDO.	
	The uses and conditions described above are
	oning voluntarily. The uses and conditions described above are
fered of my own free will. I understand a	and acknowledge that if the property in question is rezoned as
Gered of my own free will. I understand a quested to a Conditional District the pro-	and acknowledge that if the property in question is rezoned as operty will be perpetually bound to the use(s) specifically
Gered of my own free will. I understand a quested to a Conditional District the pro- thorized and subject to such conditions as	operty will be perpetually bound to the use(s) specifically are imposed, unless subsequently amended as provided under
fered of my own free will. I understand a quested to a Conditional District the pro thorized and subject to such conditions as	and acknowledge that if the property in question is rezoned as operty will be perpetually bound to the use(s) specifically
fered of my own free will. I understand a quested to a Conditional District the pro thorized and subject to such conditions as	operty will be perpetually bound to the use(s) specifically are imposed, unless subsequently amended as provided under
Gered of my own free will. I understand a quested to a Conditional District the pro thorized and subject to such conditions as the City of Concord Development Ordinance	operty will be perpetually bound to the use(s) specifically are imposed, unless subsequently amended as provided under





# Certification

I hereby acknowledge and say that the information contained herein and herewith is true, and that this application shall not be scheduled for official consideration until all of the required contents are submitted in proper form to the City of Concord Development Services Department.

Date: 9-5-23

Applicant Signaturez

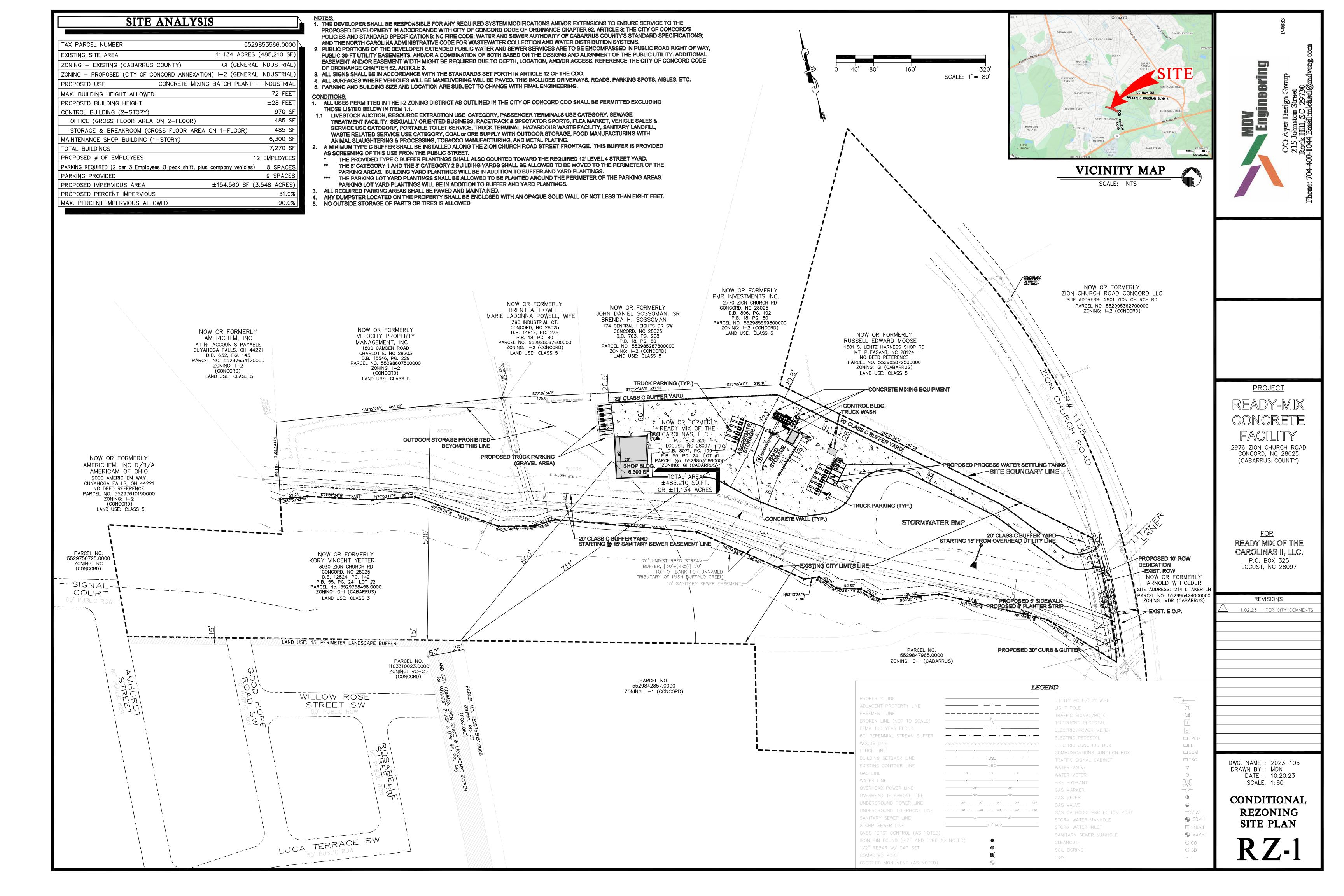
READY MIX OF THE CAROLINAS, LLC

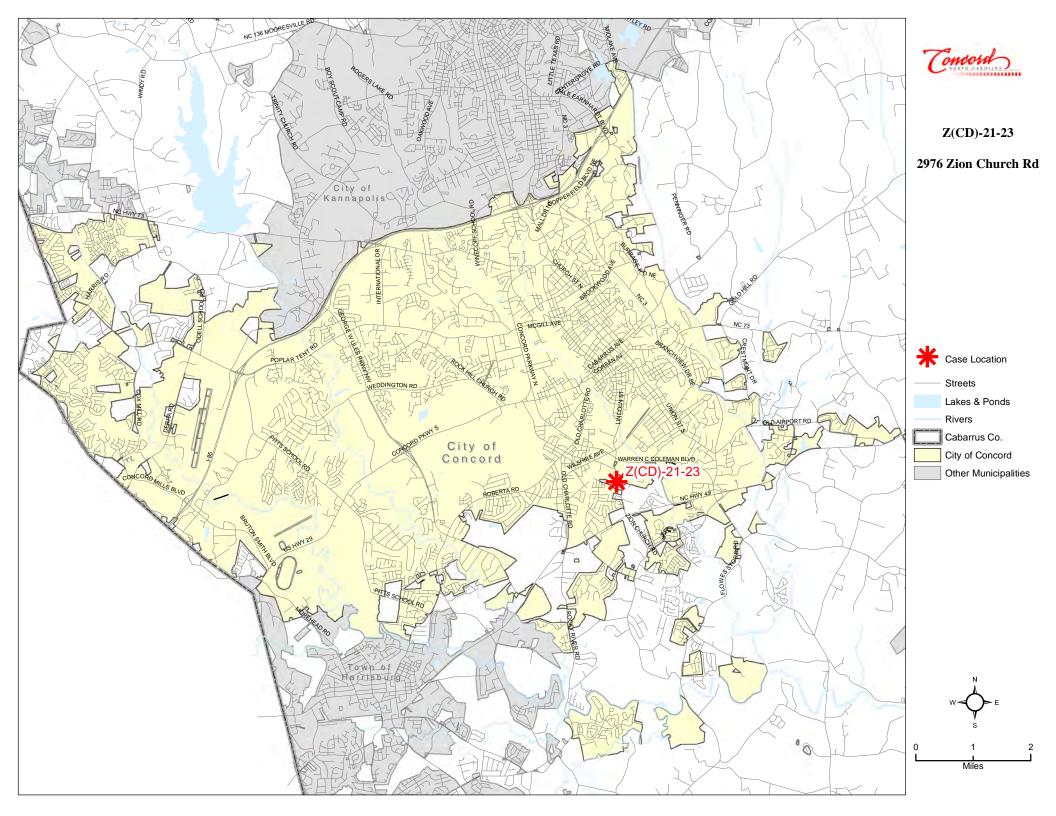
Rick Alexander

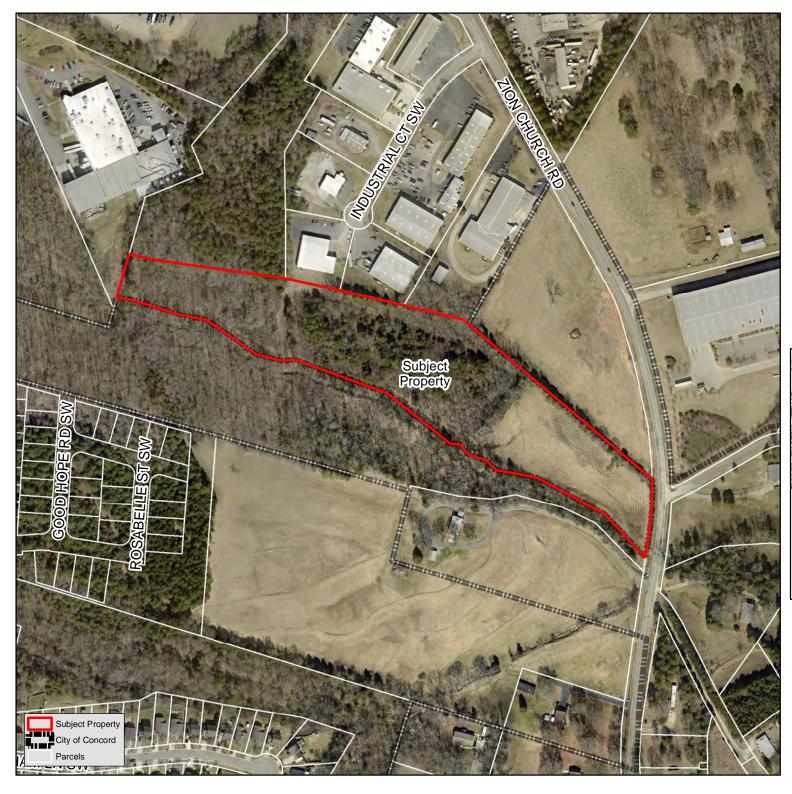
Property Owner or Agent of the Property Owner Signature:

READY MIX OF THE CAROLINAS, LLC

Rick Alexander



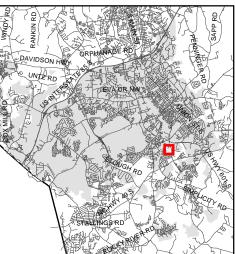


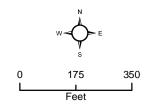


# Z(CD)-21-23 AERIAL

Rezoning application
Unzoned (formerly
County GI - General Industrial)
to
I-2-CD (General Industrial Conditional District)

2976 Zion Church Rd PIN: 5529-85-3566



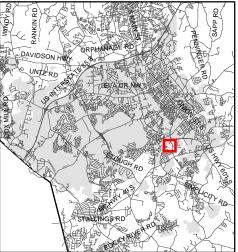


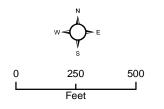
# 1-1 COMMERCE DR SW WEBB RD SW ZION CHURCH RE **I-2** Sususususus. SIGNAL CT SW County GI Subject Property GOOD HOPE RD SW ISHSHBIISHBIISHBIISHBIISHBI Subject Property **I-1** City of Concord Parcels County MDR Zoning I-1 1-2 RC M LN SW RC-CD not-yet-zoned SOSSAMON PL **County Zoning** OI AGA LN SW MDR GI

# Z(CD)-21-23 ZONING

Rezoning application
Unzoned (formerly
County GI - General Industrial)
to
I-2-CD (General Industrial Conditional District)

2976 Zion Church Rd PIN: 5529-85-3566



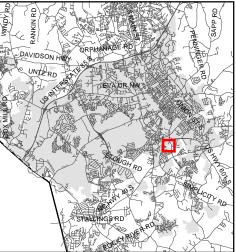


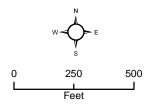
# COMMERCE DR SW WEBB RDSW Industrial-Employment SIGNAL CT SW Subject Property GOOD HOPE nananananananananana Suburban **Urban Neighborhood** Neighborhood Subject Property City of Concord SOSSAMON PL Land Use Plan Suburban Neighborhood N SW Urban Neighborhood Industrial-Employment

# Z(CD)-21-23 LAND USE PLAN

Rezoning application
Unzoned (formerly
County GI - General Industrial)
to
I-2-CD (General Industrial Conditional District)

2976 Zion Church Rd PIN: 5529-85-3566





# AN ORDINANCE TO EXTEND THE CORPORATE LIMITS OF THE CITY OF CONCORD, NORTH CAROLINA TO INCLUDE +/- 11.13 ACRES OF PROPERTY LOCATED AT 2976 ZION CHURCH RD, CONCORD, NC

160A-58.1 by the City of Concord, on October 12th, 2023, to annex the area described below; and WHEREAS, the City Council has been petitioned under G.S.

WHEREAS, the City Council has by resolution directed the City Clerk to investigate the sufficiency of the petitions; and WHEREAS, the City Clerk has certified the sufficiency of the petitions and a public hearing on the question of this annexation was held at Concord City Hall, 35 Cabarrus Avenue West, on October 12, 2023, after due notice by The Independent Tribune on October 1st, 2023; and

WHEREAS, the City Council finds that the petitions meet requirements of G.S. 160A-58.1;

NOW, THEREFORE, BE IT ORDAINED by the City Council of the City of Concord, North Carolina, that: SECTION 1. By virtue of the authority granted by G.S. 160A-58.1, the following described territory is hereby annexed and made part of the City of Concord, as of the 12th day of October 2023:

North Carolina containing 485,210 square feet or 11.134 acres and being more particularly described as follows (basis of bearing is the North Carolina State Plane Coordinate System NAD 83 (2011):

Commencing at a point marked by an 1/2" rebar set on the west right of way line of Zion Church Road, NC State Route 1155 (60' public right of way), said point being the southeast corner of the subject parcel belonging to Ready Mix of the Carolinas, LLC (deed recorded in Deed Book 8071, Page 199, Cabarrus County Register of Deeds) and the northeast corner of the property belonging to Kory Vincent Yetter (Deed Book 12824, Page 142), said point also being the Point of Beginning, thence, leaving the west right of way line of Zion Church Road along the common boundary line with Kory Vincent Yetter, generally along an existing creek, the following sixteen (16) courses:

N57774'35'W a distance of 200.30 feet to a point, N55°31'24"W a distance of 43.98 feet to a point, N75°47'48"W a distance of 77.80 feet to a point, N55°31'24"W a distance of 77.80 feet to a point, N55°31'24"W a distance of 190.44 feet to a point, N71°57'34"W a distance of 137.95 feet to a point, N71°57'34"W a distance of 137.95 feet to a point, N80°30'42"W a distance of 59.24 feet to a point, thence, leaving the creek and along the common boundary line with Americam, Inc. (Deed Book 652, Page 143) N11°57'33"E a distance of 164.93' feet to a point marked by an 1-1/2" open top pipe, said point having North Carolina State Plane Coordinates N: 595,931.25 sFT, E: 1,527,492.68 sFT; thence, along the common boundary line with Velocity Property Management, Inc. (Deed Book 15546, Page 229) S81°12'29"E a distance of 485.20 feet to a point, said point being N51°31'15"W, 1.02 feet from an 1/2" open top pipe southeast of the property line; thence, along the common boundary line with Brent A. Powell and Marie Ladonna Powell (Deed Book 14617, Page 235) S77°39'34"E a distance of 175.87 feet to a point marked by an 1/2" rebar set; thence, along the common boundary line with N43°34′13″W a distance of 175.10 feet to a point; N61°49′58″W a distance of 122.92 feet to a point; N61°34′52″W a distance of 114.81 feet to a point; N80°00′37″Wa distance of 128.33 feet to a point; N45°43′39″Wa distance of 46.13 feet to a point; N72°54′49″W a distance of 52.69 feet to a point; N42°16′18″W a distance of 43.74 feet to a point; N83°13′35″Wa distance of 31.86 feet to a point; N51°14′55″W a distance of 250.38 feet to a point; N70°01′18″W a distance of 306.71 feet to a point; S87°05′52″W a distance of 43.98 feet to a point; John Daniel Sossoman, Sr. and Brenda H. Sossoman (Deed Book 763, Page 208) S77°32'48"E a distance of 211.94 feet to a point marked by an 1/2" rebar set; thence along the common boundary line with PMR Investments Inc. (Deed Book

thence, along a curve to the right in the west right of way line of Zion Church Road an arc distance of 270.89 feet to a point marked by an 1/2" rebar set, said curve having a radius of 1,480.73 feet, a chord bearing of S04°02'44"W, and a chord Moose (no deed reference) S48°51′36″E a distance of 747.02 feet to a point marked by an 1/2″ rebar set on the west right of way line of Zion Church Road; 806, Page 102) S77°45′41″E a distance of 210.10 feet to a point marked by an 1/2" open top pipe; thence, along the common boundary line with Russell Edward having a radius of 1,480.73 feet, a chord bearing of S04°02′44″W, distance of 270.51 feet, said point also being the Point of Beginning.

SECTION 2. Upon and after the 12<sup>th</sup> day of October 2023 the above described territory and its citizens and property shall be subject to all debts, laws, ordinances and regulations in force in the City of Concord and shall be entitled to the same privileges and benefits as other parts of the City of Concord. Said territory shall be subject to municipal taxes according to G.S. 160A-58.10.

territory, described in Section 1 above, together with a duly certified copy of this ordinance. Such a map shall also be delivered to the County Board of Elections, as required by G.S. 163-288.1. SECTION 3. The Mayor of the City of Concord shall cause to be recorded in the office of the Register of Deeds of Cabarrus County, and in the Office of the Secretary of State in Raleigh, North Carolina, an accurate map of the annexed

once, having general shall be published newspaper SECTION 4. Notice of adoption of this ordinance following the effective date of annexation, in a r circulation in the City of Concord.

Adopted this 12th day of October 2023.

CITY COUNCIL CITY OF CONCORD NORTH CAROLINA William C. Dusch, Mayor

ATTEŞT:

 $\mathcal{Z}$ 

Maze Ment 1. JaLerie Kolczynski, City Attorney

ACREE !